

## Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 AF-06 ARA-06 CIAE-00 DODE-00 EA-07

EUR-12 PM-04 H-02 INR-07 IO-10 L-03 NASA-01 NEA-10

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

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TO SECSTATE WASHDC 5520

INFO AMEMBASSY BELGRADE

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AMEMBASSY BRUSSELS

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AMEMBASSY BUDAPEST

AMEMBASSY BUENOS AIRES

AMEMBASSY CAIRO

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMEMBASSY ISLAMABAD

AMEMBASSY KINSHASA

AMEMBASSY LAGOS

AMEMBASSY LIMA

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AMEMBASSY STOCKHOLM

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C O N F I D E N T I A L SECTION 01 OF 03 GENEVA 6707/01

DISTO

E.O. 11652: GDS  
TAGS: CCD, PARM  
SUBJECT: CCD - ASSESSMENT

SUMMARY: THIS MESSAGE CONTAINS BRIEF ASSESSMENT OF DEVELOPMENTS IN SUMMER SESSION OF CONFERENCE OF COMMITTEE ON DISARMAMENT. MESSAGE COVERS ENVIRONMENTAL MODIFICATION; NUCLEAR ISSUES, INCLUDING DISCUSSIONS OF PEACEFUL NUCLEAR EXPLOSIONS AND NUCLEAR-WEAPON-FREE ZONES; CHEMICAL WEAPONS; CONVENTIONAL WEAPONS; MILITARY EXPENDITURES; AND CCD PROCEDURES. END SUMMARY.

1. THIS WAS THE MOST ACTIVE CCD SESSION IN MANY YEARS, FEATURING THE TABLING OF US-SOVIET ENMOD DRAFT CONVENTION, SPECIAL MEETINGS WITH EXPERTS ON ENMOD AND PNE'S, NEARLY CONTINUOUS SESSIONS OF NWFZ EXPERTS, AND US PRESENTATIONS ON CONVENTIONAL ARMS AND MILITARY EXPENDITURES.

2. PERHAPS AS A RESULT OF SATISFACTION WITH INCREASED COMMITTEE WORKLOAD AND PACE OF ACTIVITY, THERE WAS LITTLE TALK ABOUT REPLACING THE CCD WITH ANOTHER, MORE EFFECTIVE DISARMAMENT FORUM, ALTHOUGH SOME DELEGATIONS COMMENTED THAT INCREASED ACTIVITY DID NOT NECESSARILY MEAN SUBSTANTIVE PROGRESS. THERE

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WERE NO APPEALS TO BRING THE PRC OR FRANCE INTO THE CCD NOR SUGGESTIONS THAT THE COMMITTEE SHOULD BE ENLARGED AGAIN. ON THE OTHER HAND, INCREASING SENSITIVITY WAS DISPLAYED OVER US-SOVIET BILATERALISM (OFTEN MENTIONED IN RELATION TO HANDLING OF ENMOD ISSUE) AS WELL AS INTEREST IN CONVENING SPECIAL UNGA SESSION ON DISARMAMENT.

3. CONTINUING EVOLUTION IN CCD'S ROLE IN MULTI-LATERAL DISARMAMENT EFFORTS AND IN ITS METHOD OF WORK WAS PARTICULARLY APPARENT THIS YEAR. VIRTUALLY ALL ITS ACTIVITIES DURING CURRENT SESSION WERE IN RESPONSE TO SPECIFIC UN RESOLUTIONS. THE FACT THAT THE COMMITTEE FOR THE FIRST TIME SENT TWO SEPARATE REPORTS TO THE GENERAL ASSEMBLY (ANNUAL REPORT PLUS A SPECIAL REPORT TRANSMITTING THE NWFZ STUDY) STRENGTHENED THE IMPRESSION THAT COMMITTEE MAY BE DEVELOPING CLOSER LINKS TO GENERAL ASSEMBLY. THERE APPEARS MOREOVER TO BE GROWING PREFERENCE FOR BREAKING OUT CERTAIN ISSUES FOR SPECIAL TREATMENT (EXPERTS' DISCUSSIONS, SPECIAL REPORTS, ETC.), IN CONTRAST WITH MEMBERS' PAST PRACTICE OF COMMENTING ON MANY UNRELATED ISSUES IN DIFFUSE PLENARY STATEMENTS, IN HOPE THAT SUCH TREATMENT WILL FOCUS COMMITTEE'S WORK AND LEAD TO TANGIBLE RESULTS.

4. ENVIRONMENTAL MODIFICATION. THE US-SOVIET ENMOD BILATERALS THAT TOOK PLACE IN GENEVA BEFORE THE SESSION WERE INTERPRETED BY SOME DELS AS EVIDENCE THAT US AND SOVS HAD SUBSTANTIALLY AGREED ON ENMOD ISSUES, AND THAT A JOINT DRAFT WOULD EITHER BE TABLED AT THE CCD OR THE CCD WOULD BE BYPASSED IN FAVOR OF A SUMMIT AGREEMENT. IN PLENARY STATEMENT SWEDEN WARNED SUPERPOWERS NOT TO BYPASS THE CCD.

5. IT IS NOT POSSIBLE TO ASSESS THE RECEPTIVITY OF GOVERNMENTS TO THE IDENTICAL US AND SOVIET DRAFTS, TABLED AUG. 21, SINCE THEY WERE INTRODUCED TOO LATE IN THE SESSION FOR MOST GOVERNMENTS TO RESPOND. THE SWEDISH REP CONGRATULATED THE CO-AUTHORS FOR PRODUCING A "TANGIBLE RESULT," AND PREDICTED THAT EARLY AGREEMENT  
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WOULD BE REACHED BASED ON JOINT INITIATIVE, BUT HER COMMENTS WERE MADE ONLY A FEW MOMENTS AFTER THE DRAFTS WERE DISTRIBUTED AND MUST BE DISCOUNTED AS A COURTEOUS GESTURE. ARGENTINA, THE ONLY NON-ALIGNED DEL TO COMMENT SUBSTANTIVELY, CRITICIZED IN VERY STRONG TERMS THE LIMITED SCOPE OF THE DRAFT TREATY AND SAID AMENDMENTS WOULD BE NECESSARY. PRIOR TO TABLING, DUTCH PLENARY STATEMENT EXPRESSED SKEPTICISM ABOUT USE OF "WIDESPREAD, LONG-LASTING, OR SEVERE EFFECTS" CRITERIA IN DEFINING SCOPE OF THE PROHIBITION. FRG ENDORSED GENERALIZED APPROACH OF DRAFT TO IDENTIFICATION OF ENMOD TECHNIQUES (ARTICLE II) AND APPROVED EXCLUSION OF R&D FROM BAN, BUT EMPHASIZED DRAFT SHOULD BE CONSIDERED OPEN FOR IMPROVEMENTS. JAPANESE PRIVATELY EXPRESSED CONCERN

THAT DRAFT'S VERIFICATION PROVISIONS WERE TOO WEEK.

5. HOWEVER, THE SITUATION APPEARS REASONABLY PROMISING FOR THE UNGA DISARMAMENT DEBATE. VIRTUALLY ALL CCD MEMBERS WERE PLEASED AND RELIEVED THAT THE US AND USSR HAD DECIDED TO TABLE THE DRAFT, AND THEY WERE GRATIFIED AT THE PROSPECT OF CONCRETE TREATY NEGOTIATIONS FOR THE FIRST TIME IN FOUR YEARS. CCD MEMBERS GENERALLY SEEM TO REGARD AN ENMOD TREATY AS A WORTHWHILE ARMS CONTROL MEASURE, AND NOT MERELY AS A DIVERSIONARY MEASURE TO SHIFT ATTENTION FROM LACK OF PROGRESS ON CTB AND CW. THEY ALSO SEEM TO AGREE THAT SUCH A MEASURE CAN BE NEGOTIATED PRIOR TO SETTING UP AN INTERNATIONAL REGIME TO COVER THE PEACEFUL USES OF ENMOD TECHNIQUES. SWEDEN, WHICH HAD PREVIOUSLY EXPRESSED CONCERN ON THIS ISSUE, RECENTLY ADVOCATED DEALING WITH ARMS CONTROL ASPECTS OF ENMOD IN THE CCD SEPARATELY FROM PEACEFUL USES ISSUE.

6 THERE WERE EARLY INDICATIONS THAT SOME DELS  
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CONSIDERED ENMOD AS NOT YET RIPE FOR TREATY NEGOTIATIONS, AND THAT FURTHER WORK BY EXPERTS WOULD BE REQUIRED, INCLUDING AN EXHAUSTIVE CATALOGING OF ENMOD TECHNIQUES AND ACTIVITIES. THESE CONCERNS SEEMED TO HAVE BEEN SATISFIED FOR THE TIME BEING BY THE

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INFORMAL MEETINGS ON ENMOD. HOWEVER, THERE COULD STILL BE A DEMAND FOR FURTHER EXPERT DISCUSSIONS BEFORE TREATY IS FINALLY CONCLUDED, AS ITALY SUGGESTED SHORTLY AFTER THE ENMOD DRAFTS WERE TABLED.

7 NUCLEAR ISSUES. MANY DELS STRESSED THE NEED TO GIVE HIGHEST PRIORITY TO NUCLEAR ISSUES, BEGINNING WITH A CTB. MOST DELS RESTATED NATIONAL POSITIONS ON NUCLEAR ISSUES IN REVIEWING THE RESULTS OF THE NPT REVIEW CONFERENCE. EVALUATIONS OF THE NPT CONFERENCE BY THE SOVIETS AND THEIR ALLIES WERE UNIFORMLY FAVORABLE. US ALLIES WERE MORE RESTRAINED, THOUGH PRAISING SOME CONFERENCE RESULTS, PARTICULARLY THE RECOMMENDATIONS DEALING WITH MORE STRINGENT SAFEGUARDS. NON-ALIGNED EVALUATIONS WERE NEGATIVE ALMOST WITHOUT EXCEPTION. IN A MAJOR STATEMENT, PRESUMABLY INTENDED TO BALANCE HER MODERATION AS CHAIRMAN OF THE NPT CONFERENCE AND TO REBUILD SWEDISH CREDENTIALS WITH OTHER NON-ALIGNED DELS, MRS. THORSSON SAID THAT THE FAILURE OF THE NPT CONFERENCE LAY IN THE REFUSAL OF NWS TO FULFILL THEIR NPT OBLIGATIONS.

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AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

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AMEMBASSY ISLAMABAD

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C O N F I D E N T I A L SECTION 02 OF 03 GENEVA 6707/02

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PERU, IN ITS ONLY STATEMENT SINCE JOINING CCD,  
DEPLORED THE DECISION OF NPT PARTIES TO PAPER OVER  
DIFERENCES TO SAVE THE REVIEW CONFERENCE RATHER  
THAN SAVE THE NPT. ATTENTION LATER SHIFTED TO THE  
ARMS CONTROL IMPLICATIONS OF PEACEFUL NUCLEAR  
EXPLOSIONS AND TO NUCLEAR WEAPON FREE ZONE ISSUES.  
NEVERTHELESS, THERE CONTINUED TO BE STRONG PROTESTS  
OVER LACK OF PROGRESS TOWARD A CTB -- BY CANADA,  
JAPAN, AND NETHERLANDS, AMONG OTHERS. THESE PRO-  
TESTS, IN CONTRACT TO SIMILAR STATEMENTS IN  
PREVIOUS YEARS, SEEMED TO BE DIRECTED AS MUCH AT  
THE USSR AS THE US.

8. SWEDEN, AFTER EXPRESSING UNWILLINGNESS TO WAIT  
LONGER FOR ACTION BY THE TWO SUPERPOWERS, PROPOSED  
AN INFORMAL CCD MEETING WITH EXPERTS TO DISCUSS THE  
"REMAINING PROBLEMS" THAT ARE BLOCKING A CTB. THE  
SWEDISH REP HAS SUGGESTED THAT THESE MEETINGS BE  
HELD IN EARLY MARCH, 1976 AND THAT THE DATE BE SET  
AT THE UNGA. UNDER CCD RULES, SUCH PROPOSALS FOR  
INFORMAL MEETINGS ARE APPROVED AUTOMATICALLY.

9. PEACEFUL NUCLEAR EXPLOSIONS. DELEGATIONS CON-  
TINUED THROUGHOUT THE SESSION TO COMMENT ON PNE  
MEETINGS (HELD JULY 14-18), MAKING IT INCREASINGLY  
EVIDENT THAT THESE MEETINGS WERE REGARDED AS USEFUL.

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A SIGNIFICANT DEVELOPMENT SINCE THOSE MEETINGS HAS  
BEEN THE APPARENT HARDENING IN JAPANESE STATEMENTS

ABOUT PNE ISSUES. THE JAPANESE EXPERT AT THE MEETINGS, THOUGH INDICATING HE WAS MERELY CONSIDERING LOGICAL POSSIBILITIES, SPECULATED ABOUT THE FEASIBILITY OF DEVELOPING PNE DEVICES THAT COULD BE DISTINGUISHED FROM WEAPONS AND ABOUT MECHANISMS OUTSIDE THE NPT, SUCH AS A "SPECIAL NUCLEAR MATERIALS BANK", THAT WOULD PERMIT NNWS TO CARRY OUT PNE'S WHILE INHIBITING WEAPONS CAPABILITY. SUBSEQUENTLY THE JAPANESE HAVE BEEN INCREASINGLY OUTSPOKEN IN THEIR CRITICISM OF INDIAN POLICY ON PNE'S, ASSERTING THAT DEVELOPMENT OF PNE'S IS TANTAMOUNT TO NUCLEAR WEAPON PROLIFERATION AND THAT PNE'S MUST BE BANNED, OR PNE PROBLEMS OTHERWISE RESOLVED, BEFORE A CTB CAN BE ACHIEVED.

10. INDIAN POLICY ON PNE'S WAS ALSO THE TARGET OF CRITICISM, AT LEAST IMPLICITLY, FROM NON-ALIGNED AND WARSAW PACT SOURCES. IN CONTRAST WITH THE ATTITUDE OF NON-ALIGNED (SWEDEN EXCEPTED) AND WARSAW PACT DELS AT THE 1974 UNGA, WHERE THEY AVOIDED EVEN INDIRECT CRITICISM OF THE INDIAN NUCLEAR EXPLOSION, SEVERAL NON-ALIGNED DELS AT THIS CCD SESSION, INCLUDING SWEDEN, IRAN AND PAKISTAN, AS WELL AS THE SOVIETS AND THEIR ALLIES, HAVE MADE STRONG STATEMENTS ON THE INABILITY OF NNWS TO ACQUIRE PNE CAPABILITY WITHOUT IN THE PROCESS ACHIEVING NUCLEAR WEAPON CAPABILITY. SO FAR AS THE CCD IS CONCERNED, INDIA HAS BEEN LARGELY ISOLATED ON THIS ISSUE. ONLY SUPPORT FOR INDIAN POSITION WAS RATHER AMBIGUOUS STATEMENT BY YUGOSLAVIA, WHILE ARGENTINA AND BRAZIL HAVE BOTH REMAINED SILENT. THE SOVIETS AND THEIR ALLIES, AND SWEDEN AND SEVERAL OTHER NON-ALIGNED, ALSO REGISTERED OUTRAGE OVER THE FRG-BRAZILIAN NUCLEAR DEAL. THE FRG DEL, WHICH WOULD LIKE TO PLAY AN IMPORTANT ROLE IN THE CCD, WAS UNDERSTANDABLY DEPRESSED BY THESE PERSISTENT CRITICISMS BUT DID NOT ATTEMPT TO RESPOND OFFICIALLY. THE BRAZILIAN DEL IGNORED THE WHOLE MATTER.

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11. THE DISCUSSION OF PNE ISSUES THROUGHOUT THE SESSION SHED SOME ADDITIONAL LIGHT ON NATIONAL POSITIONS. NETHERLANDS AND CANADA REGISTERED THEIR VIEW THAT PNES APPEAR TO HAVE TOO LITTLE ECONOMIC POTENTIAL TO BE ALLOWED TO OBSTRUCT NUCLEAR DISARMAMENT OBJECTIVES. CANADA AND PAKISTAN SUPPORTED A MORATORIUM ON ALL PNES, WHILE THE DUTCH AND JAPANESE INDICATED THAT THEY WOULD PREFER NOT TO LAVE WEAPON TESTS UNCONSTRAINED WHILE PNES ARE BANNED; BOTH

WOULD, HOWEVER, ACCEPT AN AGREED MORATORIUM ON ALL UNCLEAR EXPLOSIONS. THE FRG AND ITALY REAFFIRMED THEIR INTEREST IN SUPPLYING ENGINEERING SERVICES FOR PNES IF THEY EVER MATERIALIZE. MANY DELS, WITH THE NOTABLE EXCEPTION OF INDIA, ADVOCATED AN INTERNATIONAL REGIME TO ADMINISTER PNES. THIS SUGGESTS THAT THERE COULD BE INTEREST AT THE UNGA IN A RESOLUTION CALLING FOR ACCELERATED WORK ON A PNE AGREEMENT IN ACCORDANCE WITH NPT ARTICLE V.

12. THE US-SOVIET THRESHOLD TEST BAN AGREEMENT WAS MENTIONED INFREQUENTLY DURING THE SESSION. THE NETHERLAND REFERRED TO DIFFICULTY IN ACCOMODATING PNES ABOVE THE THRESHOLD. SEVERAL DELS, INCLUDING SWEDEN, ITALY, JAPAN AND FRG, AFFIRMED THEIR INTEREST IN INTERNATIONAL OBSERVATION OF PNES, IN RELATION TO THE US-SOVIET PNE AGREEMENT UNDER NEGOTIATION.

13. NUCLEAR WEAPON FREE ZONES. AN EARLY STATEMENT BY PAKISTAN EXTOLLING NWFZ'S AS THE BEST AVAILABLE MEANS FOR NNWS TO ACHIEVE DISARMAMENT ON A REGIONAL BASIS WAS NOT FOLLOWED UP DURING THE SESSION. THE PROONENTS OF NWFZS AT THE 1974 UNGA, INCLUDING PAKISTAN, IRAN, EGYPT AND NIGERIA, DID NOT CARRY THEIR PROPOSALS FURTHER, AND IT NOW APPEARS THAT SOME OF THE STEAM MAY HAVE GONE OUT OF THE NWFZ CONCEPT. AN EARLY STATEMENT BY YUGOSLAVIA ATTACKING NWFZ EFFORTS AS UNREALISTIC AND ILLUSORY MAY HAVE HAD SOME INFLUENCE AMONG THE NON-ALIGNED, BUT A MORE IMPORTANT FACTOR WAS PROBABLY THE WORK OF THE AD HOC GROUP OF EXPERTS, WHICH CONVINCED MANY DELS THAT NWFZ PROPOSALS DO NOT PROVIDE EASY SOLUTIONS.

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14. NWFZ STUDY BY AD HOC GROUP OF EXPERTS. CCD RE-ACTIONS TO THE STUDY, WHETHER FAVORABLE OR UNFAVORABLE, HAVE STRESSED THE DIVERGENCES OF VIEW REFLECTED AMONG THE EXPERTS ON MOST IMPORTANT NWFZ ISSUES. THIS RESULT OF THE STUDY WAS DISAPPOINTING TO SEVERAL DELS, PARTICULARLY MEXICO, WHICH HAS INCREASINGLY LIMITED ITS INTEREST IN DISARMAMENT MATTERS TO THE PROMOTION OF THE TREATY OF TLATELOLCO AND OF NWFZS GENERALLY. AS A RESULT MEXICAN REP GARCIA ROBLES ATTACKED THE STUDY AND SET THE STAGE FOR FURTHER CRITICISMS OF IT AT THE UNGA. MEXICO WILL ALMOST CERTAINLY ARGUE AT THE UNGA THAT THE EXPERTS FAILED TO CARRY OUT THEIR MANDATE BECAUSE THEY DID NOT TAKE THE PROMOTION OF NWFZ'S AS THEIR OBJECTIVE, AND BECAUSE THEY COULD NOT AGREE ON BASIC PRINCIPLES FOR CREATING NWFZS, INFLUDING THE PRINCIPLE, PROPOSED BY

MEXICO, THAT ALL NWFZS THAT ARE "RECOGNIZED" IN A UNGA RESOLUTION HAVE A RIGHT TO GUARANTEES FROM THE NUCLEAR WEAPON STATES.

15. THE DIVERGENCES AMONG NWFZ EXPERTS DID NOT IMPLY, AS SOME CCD DELS MAINTAINED, THAT THE EXPERTS WERE DIVIDED INTO FACTIONS. THE EXPERTS LINED UP DIFFERENTLY DEPENDING ON THE PARTICULAR ISSUE. THE MEXICAN REP TOOK THE POSITION THAT A "FEW ANONYMOUS EXPERTS" HAD BLOCKED CONSENSUS ON THE BASIC PRINCIPLE THAT NWS SHOULD EXTEND NON-USE ASSURANCES. HOWEVER, THE US POSITION THAT THIS QUESTION SHOULD BE CONSIDERED ON A CASE-BY-CASE BASIS WAS SUPPORTED BY MANY EXPERTS, INCLUDING THOSE OF THE USSR, UK, JAPAN, AND BELGIUM.

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C O N F I D E N T I A L SECTION 03 OF 03 GENEVA 6707/3

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(THIS DID NOT IMPLY FULL AGREEMENT WITH THE US, SINCE  
THE ALTERNATIVE WAS TO SUPPORT THE EXTREME POSITION,  
ADOPTED BY ROMANIA, MEXICO AND A FEW OTHERS, THAT NWFZS  
DESERVED SUCH ASSURANCES AS A MATTER OF RIGHT AND THAT  
NWS SHOULD CONCEDE THIS RIGHT BEFORE ACTUAL  
NEGOTIATION OF PARTICULAR ZONE ARRANGEMENTS.) THERE  
WAS ALSO WIDESPREAD SUPPORT, INCLUDING WARSAW PACT  
AND SOME NON-ALIGNED EXPERTS, FOR THE PROPOSITON THAT  
NWFZS SHOULD NOT INTERFERE WITH EXISTING SECURITY  
ARRANGEMENTS. FINALLY, THERE WAS UNANIMITY (EXCEPT  
FOR INDIA) ON THE PROPOSITION THAT NWFZS SHOULD BAN  
INDIGENOUS PNES. DISCUSSION OF THIS ISSUE BY THE  
EXPERTS TENDED TO REINFORCE THE FAVORABLE IMPACT OF  
THE INFORMAL CCD MEETINGS ON PNES.

16. RESULT OF THE STUDY SHOULD BE TO PROVIDE UNGA MEMBERS  
WITH A MORE REALISTIC ASSESSMENT OF NWFZS PROSPECTS  
AND POTENTIAL VALUE AND TO COUNTERACT TO SOME EXTENT  
THE TENDENCY OF MOST STATES TO GIVE AUTOMATIC SUPPORT

TO UNGA NWFZ PROPOSALS REGARDLESS OF THEIR PARTICULAR PROVISIONS. ANALYSIS OF CERTAIN ISSUES IN THE STUDY (E.G., TRANSIT, NON-USE) WILL GIVE US A BASIS AT UNGA FOR ARGUING AGAINST INCLUSION OF UNACCEPTABLE ELEMENTS IN RESOLUTIONS DEALING WITH PARTICULAR REGIONS. THE MAJOR NWFZ ISSUE AT THE 1975 UNGA IS LIKELY TO BE THE MEXICAN ATTEMPT TO ESTABLISH INTERNATIONAL LAW ON NWFZS BY

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ADOPTING A RESOLUTION PURPORTING TO GIVE BASIC DEFINITION OF THE NWFZ CONCEPT AND OF ESSENTIAL NWS RESPONSIBILITIES. NON-ALIGNED WOULD HAVE LITTLE DIFFICULTY IN PASSING SUCH A RESOLUTION, BUT WE WOULD EXPECT A CONSIDERABLE NUMBER OF DELS TO JOIN US IN OPPOSITION ON THE GROUNDS THAT UNGA WAS OVERSTEPPING ITS AUTHORITY.

17. CHEMICAL WEAPONS. MOST DELS CONTINUE TO REGARD A CW BAN AS THE SECOND MOST IMPORTANT TASK CONFRONTING THEM, AFTER THE CTB, AND THERE WERE CONSTANT PRESSURES ON THE US TO IMPLEMENT THE US-SOVIET PLEDGE OF A JOINT CCD INITIATIVE ON MOST DANGEROUS, LETHAL CHEMICAL WEAPONS. LEAKS FROM THE SOVIETS AND THEIR ALLIES, TO THE EFFECT THAT THE US HAD FAILED TO ACT ON A SPECIFIC SOVIET PROPOSAL, CONTRIBUTED TO THESE PRESSURES. PLENARY STATEMENTS URGING ACTION ON THE JOINT US-SOVIET INITIATIVE WERE MADE BY IRAN, SWEDEN AND CANADA, LATTER TWO IN PARTICULARLY BLUNT TERMS. THE SITUATION AT THE END OF THE SESSION WAS EASED IN SOME RESPECTS BY THE PRIVATE US APPROACH TO THE JAPANESE COMMENDING THEIR WORK ON CW (PER STATE 199549), AND MORE SO BY SUBSTANTIVE REMARKS ON CW ISSUES INCLUDED IN THE FINAL US STATEMENT OF THE SESSION. THE STATED US PREFERENCE FOR A BAN ON "ALL LETHAL" WEAPONS WAS COMMENTED ON FAVORABLY BY NETHERLANDS, SWEDEN, AND YUGOSLAVIA. BUT IT IS CLEAR THAT MANY DELS -- INCLUDING SWEDEN AND SEVERAL US ALLIES -- WILL CONTINUE TO PRESS FOR FURTHER ACTION, EVEN OF A LIMITED NATURE. IN THIS RESPECT THE IDEA OF A LIMITED BAN ON CW, PERHAPS IN THE FORM OF A PHASED APPROACH TO A COMPREHENSIVE BAN, IS APPARENTLY GAINING ACCEPTANCE AMONG THE NON-ALIGNED. THUS REFERENCES BY SWEDEN AND IRAN TO NEED FOR FURTHER ACTION ON THE JOINT INITIATIVE CONTRASTS WITH THE ATTITUDE OF NON-ALIGNED DELS AT THE 1974 UNGA, WHEN THEY REFUSED EVEN TO REFER TO THE US-SOVIET INITIATIVE IN A CW RESOLUTION ON THE GROUNDS THAT THIS WOULD UNDERMINE THE COMMITMENT IN THE BW CONVENTION TO THE OBJECTIVE OF A COMPREHENSIVE CW BAN.

18. CONVENTIONAL WEAPONS. DESPITE EFFORTS BY US DEL

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TO ELICIT REACTIONS TO US APRIL 10 CONVENTIONAL ARMS PRESENTATION, OR TO PERSUADE OTHER DELS TO PRESENT IDEAS OF THEIR OWN, LITTLE INTEREST WAS GENERATED IN CONVENTIONAL ARMS ISSUE. ONLY UK AND SWEDEN REACTED TO US PRESENTATION IN PLENARY STATEMENTS, WHILE JAPAN AND NETHERLANDS WERE ONLY DELS TO GIVE US OFFICIAL RESPONSE PRIVATELY (GENEVA 5413 AND GENEVA 6696).

NON-ALIGNED SHOWED VIRTUALLY NO RECEPTIVITY TO CONSIDERING CONVENTIONAL ARMS ISSUES AT CCD. SWEDEN, WHILE ACKNOWLEDGING IMPORTANCE OF ACHIEVING RESTRAINTS ON CONVENTIONAL ARMS AND SUPPORTING EFFORTS TO ADOPT SUCH RESTRAINTS ON REGIONAL BASIS, NONETHELESS MAINTAINED THAT CCD SHOULD NOT DIVERT ITS ATTENTION FROM MATTERS OF HIGHER PRIORITY, SUCH AS CTB AND CW.

19. MILITARY EXPENDITURES. THE US PROPOSAL JULY 24 OF A STUDY OF TECHNICAL ISSUES RECEIVED SUPPORT FROM THE NETHERLANDS, FRG AND SWEDEN, BUT OTHER NECESSARY ELEMENTS OF SUPPORT ARE STILL LACKING. THE SOVIETS WARNED US DEL PRIVATELY THAT THEY WOULD HAVE DIFFICULTY IN SUPPORTING THE US PROPOSAL. THE MEXICAN REP, WHO WILL HAVE A KEY ROLE IN UNGA DISCUSSIONS OF THIS ISSUE, TOLD US THAT HE CONSIDERED THE US PROPOSAL TOO LIMITED AND TECHNICAL.

20. PROCEDURAL MATTERS. UNDER PRESSURE FROM MEXICO, SUPPORTED BY THE OTHER NON-ALIGNED DELS PLUS COMANIA, SIGNIFICANT CHANGES WERE MADE IN CCD REPORTING PROCEDURES. THUS THE CCD ISSUED A SEPARATE "SPECIAL REPORT" (TRANSMITTING THE NWFZ STUDY WITH STATEMENTS BY CCD DELS ATTACHED) IN ADDITION TO ITS USUAL ANNUAL REPORT. IN ADDITION, IT WAS DECIDED THAT THE FORMAT OF THE ANNUAL REPORT WOULD BE REVIEWED (AND SETTLED BY CONSENSUS) AT THE OPENING OF THE 1976 SESSION. THESE CHANGES REDUCED THE INFLUENCE OF THE US AND SOVIET CO-CHAIRMEN, INASMUCH AS THE CO-CHAIRMEN HAVE TRADITIONALLY DRAFTED THE ANNUAL REPORT AND EFFECTIVELY CONTROLLED ITS FORMAT (LESS SO ITS CONTENT). AS THIS SUBJECT IS PURSUED NEXT SESSION, THE MOST IMPORTANT CONSIDERATION, IN THE VIEW OF US DEL, WILL BE TO PRESERVE THE PRINCIPLE THAT CCD DECISIONS ON ALL MATTERS, INCLUDING THE FORMAT OF REPORTS, SHOULD

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BE BASED ON CONSENSUS.

ABRAMS

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ENVIRONMENT, DISARMAMENT, COMMITTEE MEETINGS, NUCLEAR WEAPONS  
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**Copy:** SINGLE  
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**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Authority:** MartinML  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** MartinML  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 08 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <08 APR 2003 by BoyleJA>; APPROVED <24 SEP 2003 by MartinML>  
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**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
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**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006